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## **SECURITIES AND EXCHANGE COMMISSION**

**[Release No. 34-89593; File No. SR-FICC-2020-006]**

### **Self-Regulatory Organizations; Fixed Income Clearing Corporation; Order Approving Proposed Rule Change to Provide for a Passive Acknowledgement Process and Make Other Changes**

August 18, 2020.

#### **I. Introduction**

On June 19, 2020, Fixed Income Clearing Corporation (“FICC”) filed with the Securities and Exchange Commission (“Commission”), pursuant to Section 19(b)(1) of the Securities Exchange Act of 1934 (“Act”)<sup>1</sup> and Rule 19b-4 thereunder,<sup>2</sup> proposed rule change SR-FICC-2020-006. The proposed rule change was published for comment in the Federal Register on July 7, 2020.<sup>3</sup> The Commission did not receive any comment letters on the proposed rule change. For the reasons discussed below, the Commission is approving the proposed rule change.

#### **II. Description of the Proposed Rule Change**

FICC proposes to modify its Government Securities Division (“GSD”) Rulebook (“GSD Rules”) and its Mortgage-Backed Securities Division (“MSBD” and together with GSD, each, a “Division”) Clearing Rules (“MSBD Rules,” and together with the GSD

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<sup>1</sup> 15 U.S.C. 78s(b)(1).

<sup>2</sup> 17 CFR 240.19b-4.

<sup>3</sup> Securities Exchange Act Release No. 89193 (June 30, 2020), 85 Fed. Reg. 40723 (July 7, 2020) (SR-FICC-2020-006) (“Notice”).

Rules, “Rules”)<sup>4</sup> in order to (i) provide for a passive acknowledgement process whereby any settling bank that does not timely acknowledge that it will settle its Funds-Only (Cash) Settlement Figures (as defined below) with FICC (i.e., acknowledge its intention to pay to or collect from FICC), or notify the Settlement Agent (as defined below) of its refusal to settle for one or more members<sup>5</sup> for which it is the designated GSD Funds-Only Settling Bank or MBSD Cash Settling Bank (collectively, “FICC Settling Banks”) and has not otherwise been in contact with the Settlement Agent, would be deemed to have acknowledged its Funds-Only (Cash) Settlement Figures, (ii) codify FICC’s discretion to exclude a FICC Settling Bank’s balance from the National Settlement Service (“NSS”) file in certain circumstances, and (iii) make certain technical and conforming changes.

A. Current Funds-Only (Cash) Settlement Process

Each Division provides a standardized, automated method for settling funds-only, for GSD, and cash, for MBSD, settlement (collectively, “Funds-Only (Cash) Settlement”) obligations, respectively, between each Division and its respective members’ FICC Settling Banks. Each member designates a FICC Settling Bank to settle its Funds-Only (Cash) Settlement obligations with FICC. Settlement is effected via the NSS.<sup>6</sup>

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<sup>4</sup> Capitalized terms not defined herein are defined in the Rules, available at <http://www.dtcc.com/legal/rules-and-procedures>.

<sup>5</sup> The use of “members” here refers to any participant that is required to appoint a Funds-Only Settling Bank or Cash Settling Bank, which includes GSD Netting Members, GSD Centrally Cleared Institutional Triparty (“CCIT”) Members, GSD Sponsoring Members, and MBSD Clearing Members. References hereinafter to the term “members” shall be used for ease of reference. See GSD Rule 13, Section 4(a) and MBSD Rule 3A, Section (a), supra note 4.

<sup>6</sup> GSD Rule 13, Section 5(i) and MBSD Rule 11, Section 9(i), supra note 4. For a general description of the NSS, see National Settlement Service, available at

On each business day, as applicable, each Division calculates either a Funds-Only Settlement Amount or Cash Balance figure, respectively, for each member and reports to each member and its respective FICC Settling Bank a Net Funds-Only Settlement Figure<sup>7</sup> (for GSD) and either a Total Debit Cash Balance Figure or a Total Credit Cash Balance Figure<sup>8</sup> (for MBSD) (collectively, “Funds-Only (Cash) Settlement Figures”). The Depository Trust Company (“DTC”) acts as Settlement Agent<sup>9</sup> for both GSD’s funds-only and MBSD’s cash settlement process.

Once the FICC Settling Banks receive their Funds-Only (Cash) Settlement Figures from the Settlement Agent, the FICC Settling Banks submit either (1) acknowledgement that they will settle their Funds-Only (Cash) Settlement Figures with FICC or (2) refusal to settle such amounts on behalf of one or more of their

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<https://www.frb services.org/financial-services/national-settlement-service/index.html>.

<sup>7</sup> Net Funds-Only Settlement Figure means the net amount of the Funds-Only Settlement Amounts of the Netting Members for which a Funds-Only Settling Bank Member is acting. GSD Rule 1, supra note 4. For GSD, Funds-Only Settlement Amounts reflect: (i) changes in the value of securities when they are marked to market, (ii) cash adjustments related to securities trades, (iii) the pass-through of coupon payments for term repos or trade obligations that cross a coupon date, and (iv) other items, such as billing invoices. GSD Rule 13, Section 1, supra note 4.

<sup>8</sup> Total Debit Cash Balance Figure means the sum of the Cash Balances which are debits of the Members for which a Cash Settling Bank Member is acting. MSBD Rule 1, supra note 4. Total Credit Cash Balance Figures means the sum of the Cash Balances which are credits of the Members for which a Cash Settling Bank Member is acting. MSBD Rule 1, supra note 4. For MBSD, Cash Settlement amounts reflect: (i) the To Be Announced (“TBA”) Transaction Adjustment Payment, (ii) Net Pool Transaction Adjustment Payment, (iii) principal and interest payments for failing net pool settlement obligations (to the extent that they are not handled by the FedWire Securities Service Automated Claims

respective members.<sup>10</sup> The acknowledgement or refusal submission occurs through a designated terminal system.<sup>11</sup> If all of the FICC Settling Banks submit acknowledgements of their intent to settle, then DTC, as Settlement Agent, would submit the requisite file to the relevant Federal Reserve Bank (“FRB”) for processing through the NSS.<sup>12</sup>

If a FICC Settling Bank notifies the Settlement Agent that the FICC Settling Bank refuses to pay the Funds-Only (Cash) Settlement Figure for a member, then FICC would exclude that member’s amount and the Settlement Agent would provide the FICC Settling Bank with a new Funds-Only (Cash) Settlement Figure that no longer includes the excluded member’s amount. The FICC Settling Bank must then immediately send a

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Adjustment Process), and (iv) other items, such as Factor Update Adjustments and billing invoices. MBSD Rule 11, Section 7, supra note 4.

<sup>9</sup> DTC Settlement Operations acts as the Settlement Agent for GSD and MBSD. “Settlement Agent” means the bank or trust company that FICC may, from time to time, designate to act as its agent for purposes of interfacing with NSS for funds-only settlement pursuant to GSD Rule 13 (for GSD) and for Cash Settlement pursuant to MBSD Rule 11. GSD Rule 1 and MBSD Rule 1, supra note 4.

<sup>10</sup> A FICC Settling Bank that settles only for itself may not refuse to settle for itself and, therefore, may opt out of the requirement to acknowledge its Funds-Only (Cash) Settlement Figures. GSD Rule 13, Section 5(b) and MBSD Rule 11, Section 9, supra note 4. The passive acknowledgement process would not apply to such FICC Settling Banks that have chosen to opt out. See Notice, supra note 3, at 40723-24.

<sup>11</sup> GSD Rule 13, Section 5(b) and MBSD Rule 11, Section 9(b), supra note 4.

<sup>12</sup> GSD Rule 13, Section 5(i) and MBSD Rule 11, Section 9(i), supra note 4.

message to the Settlement Agent acknowledging the new amount.<sup>13</sup> The Settlement Agent would then submit the requisite file to the FRB for processing through the NSS.

The deadline for FICC Settling Banks to acknowledge or refuse is 30 minutes prior to the time at which debits and credits are executed via the NSS.<sup>14</sup> If a FICC Settling Bank does not acknowledge or refuse by this time, the Settlement Agent would use the most recent contact information available to contact the FICC Settling Bank. If the Settlement Agent is unable to contact the FICC Settling Bank or does not receive a response from the FICC Settling Bank as to the acknowledgement or refusal, FICC would determine whether to request an NSS extension while also determining whether to remove the FICC Settling Bank's Funds-Only (Cash) Settlement Figure from the NSS file.

Under the current process, failure of a FICC Settling Bank to timely respond to the Settlement Agent after the Settlement Agent posts final settlement figures creates uncertainty with respect to timely completion of settlement at FICC. FICC states that it designed the proposed rule change to address this issue as discussed below.<sup>15</sup>

B. Proposed Rule Change

FICC proposes to establish an "Acknowledgement Cutoff Time" after which FICC would apply the passive acknowledgement process. The Acknowledgement Cutoff

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<sup>13</sup> GSD Rule 13, Section 5(c) and MBSD Rule 11, Section 9(c), supra note 4.

<sup>14</sup> For GSD, the NSS execution times are 10:00 a.m. and 3:15 p.m.; for MBSD, these times are 10:00 a.m. and 2:45 p.m. GSD Schedule of Timeframes, supra note 4, and MBSD Processing Schedule and Timeframes, available at <http://www.dtcc.com/clearing-services/ficc-mbsd/ficc-mbsd-user-documentation>.

<sup>15</sup> See Notice, supra note 3, at 40724.

Time would be defined as the later of: (i) 30 minutes after the FICC Settling Banks have been notified that such payment is due, or (ii) 30 minutes prior to the times established by FICC for the execution of Funds-Only (Cash) Settlement debits and credits via NSS.

*1. Passive Acknowledgement Process*

If a FICC Settling Bank (i) does not submit either (1) an acknowledgement that it would settle the Funds-Only (Cash) Settlement Figure with FICC, or (2) a refusal to pay the Funds-Only (Cash) Settlement Figure, by the Acknowledgement Cutoff Time, and (ii) has not been in contact with the Settlement Agent, then the Settlement Agent would attempt to contact the FICC Settling Bank. This passive acknowledgement process would also apply in situations where the FICC Settling Bank receives a new Funds-Only (Cash) Settlement Figure after such FICC Settling Bank's refusal to pay the prior Funds-Only (Cash) Settlement Figure for one or more members. Additionally, to facilitate the Settlement Agent's ability to contact FICC Settling Banks, FICC proposes to revise the Rules to state that each FICC Settling Bank must ensure that it maintains accurate contact details with the Settlement Agent so that the Settlement Agent may contact the FICC Settling Bank regarding this settlement process and any settlement issues.

If the FICC Settling Bank cannot be reached, then the FICC Settling Bank would be deemed to have acknowledged that it will settle such Funds-Only (Cash) Settlement Figure with FICC. The FICC Settling Bank's balance will then, in the ordinary course of settlement processing, be debited from or credited to its FRB account through the NSS process along with the other FICC Settling Banks.

However, if the Settlement Agent is able to contact the FICC Settling Bank who notifies the Settlement Agent that it needs more time to determine whether to

acknowledge or refuse, then the FICC Settling Bank would not be deemed to have acknowledged its Funds-Only (Cash) Settlement Figure. In this circumstance, the FICC Settling Bank balance would not, as a matter of course, be included in the NSS file unless the FICC Settling Bank subsequently affirmatively acknowledges the balance before the Settlement Agent submits the NSS file.

2. *Discretion to Exclude Funds-Only (Cash) Settlement Figures from the NSS File*

FICC represents that, although it would maintain flexibility for FICC Settling Banks requesting extra time, it must facilitate timely settlement via NSS for the other Settling Banks.<sup>16</sup> Therefore, FICC proposes to retain its discretion to remove the FICC Settling Bank's Funds-Only (Cash) Settlement Figure from the NSS file if: (1) passive acknowledgement does not apply because the FICC Settling Bank has notified the Settlement Agent that it cannot yet acknowledge or refuse its Funds-Only (Cash) Settlement Figure, and (2) the payment deadline (i.e., the time by which it must execute settlement via the NSS)<sup>17</sup> established by FICC is approaching. According to FICC, its discretion in this circumstance would facilitate timely processing of the NSS file for the other FICC Settling Banks.<sup>18</sup>

3. *Technical and Conforming Changes*

FICC proposes to make certain technical and conforming changes to the Rules to enhance clarity. First, FICC proposes to revise the Rules to add a new defined term

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<sup>16</sup> See Notice, supra note 3, at 40725.

<sup>17</sup> Supra note 14.

<sup>18</sup> See Notice, supra note 3, at 40725.

“Acknowledgement Cutoff Time.”<sup>19</sup> Second, FICC proposes to replace certain references to the “Corporation,” the “Corporation’s Operations area,” and “DTC” with “Settlement Agent” for accuracy and consistency and to clarify the role of the Settlement Agent under the relevant Rules.<sup>20</sup> In addition, FICC proposes to move certain current subsections and to revise the subsection numbers in the relevant Rules to enhance clarity and accuracy.<sup>21</sup>

### III. Discussion and Commission Findings

Section 19(b)(2)(C) of the Act<sup>22</sup> directs the Commission to approve a proposed rule change of a self-regulatory organization if it finds that such proposed rule change is consistent with the requirements of the Act and the rules and regulations thereunder applicable to such organization. After careful consideration, the Commission finds that the proposed rule change is consistent with the requirements of the Act and the rules and regulations thereunder applicable to FICC. In particular, the Commission finds that the proposed rule change is consistent with Section 17A(b)(3)(F) of the Act<sup>23</sup> for the reasons described below.

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<sup>19</sup> See id.

<sup>20</sup> See id. at 40725-40726.

<sup>21</sup> See id. at 40725.

<sup>22</sup> 15 U.S.C. 78s(b)(2)(C).

<sup>23</sup> 15 U.S.C. 78q-1(b)(3)(F).



Section 17A(b)(3)(F) of the Act requires, in part, that the rules be designed to promote the prompt and accurate clearance and settlement of securities transactions.<sup>24</sup> As stated in Section II.A above, the failure of a FICC Settling Bank to timely acknowledge that it will settle its Funds-Only (Cash) Settlement Figure with FICC or refuse to pay its Funds-Only (Cash) Settlement Figure creates uncertainty with respect to the timely completion of Funds-Only (Cash) Settlement at FICC. Additionally, circumstances in which a FICC Settling Bank has requested more time to either acknowledge or refuse its Funds-Only (Cash) Settlement Figure could create uncertainty with respect to the timely completion of Funds-Only (Cash) Settlement at FICC via NSS because FICC would not be able to submit the NSS file that includes the balance of the requesting FICC Settling Bank.

The introduction of a passive acknowledgement process, in which a FICC Settling Bank has not responded by the Acknowledgement Cutoff Time and cannot be reached by the Settlement Agent would be deemed to have passively acknowledged its Funds-Only (Cash) Settlement Figure, could enhance settlement certainty because it would allow FICC to submit the NSS file for settlement of all FICC Settling Banks' obligations despite an unresponsive FICC Settling Bank. Additionally, the change to expressly allow FICC to exclude a FICC Settling Bank's balance from the NSS file, where the FICC Settling Bank has requested more time, would allow FICC to submit the NSS file without the FICC Settling Bank's balance and thus complete Funds-Only (Cash) Settlement for all other members. Therefore, the Commission believes the changes are designed to

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<sup>24</sup> Id.

promote the prompt and accurate clearance and settlement of securities transactions, consistent with Section 17A(b)(3)(F) of the Act.<sup>25</sup>

Further, the technical and conforming changes should ensure that the Rules remain clear and accurate to FICC members. Having clear and accurate Rules should facilitate FICC members' understanding of those rules and provide members with increased predictability and certainty regarding their obligations. Therefore, the Commission believes the technical and conforming changes would also promote the prompt and accurate clearance and settlement of securities, consistent with Section 17A(b)(3)(F) of the Act.<sup>26</sup>

#### IV. Conclusion

On the basis of the foregoing, the Commission finds that the proposed rule change is consistent with the requirements of the Act and, in particular, with the requirements of Section 17A of the Act<sup>27</sup> and the rules and regulations promulgated thereunder.

IT IS THEREFORE ORDERED, pursuant to Section 19(b)(2) of the Act<sup>28</sup> that proposed rule change SR-FICC-2020-006, be, and hereby is, APPROVED.<sup>29</sup>

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<sup>25</sup> Id.

<sup>26</sup> Id.

<sup>27</sup> 15 U.S.C. 78q-1.

<sup>28</sup> 15 U.S.C. 78s(b)(2).

<sup>29</sup> In approving the proposed rule change, the Commission considered the proposals' impact on efficiency, competition, and capital formation. 15 U.S.C. 78c(f).

For the Commission, by the Division of Trading and Markets, pursuant to delegated authority.<sup>30</sup>

**J. Matthew DeLesDernier,**

*Assistant Secretary.*

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<sup>30</sup> 17 CFR 200.30-3(a)(12).